

## General Assembly

## **Amendment**

February Session, 2004

LCO No. 4841

\*HB0502504841HD0\*

Offered by:

REP. O'ROURKE, 32<sup>nd</sup> Dist. SEN. DEFRONZO, 6<sup>th</sup> Dist.

To: Subst. House Bill No. **5025** 

File No. 660

Cal. No. 276

## "AN ACT STRENGTHENING ETHICS LAWS CONCERNING GIFTS, FINANCIAL DISCLOSURE AND STATE CONTRACTORS."

- Strike section 2 in its entirety and renumber the remaining sections
- 2 and internal references accordingly
- 3 Strike section 3 in its entirety and substitute the following in lieu
- 4 thereof:
- 5 "Sec. 3. (NEW) (Effective from passage) As used in sections 3 to 5,
- 6 inclusive, of this act:
- 7 (1) "Gift" has the same meaning as provided in section 1-79 of the
- 8 general statutes, except that the exclusion in subdivision (12) of
- 9 subsection (e) of said section 1-79 for a gift for the celebration of a
- major life event shall not apply;
- 11 (2) "Quasi-public agency", "public official" and "state employee"
- 12 have the same meanings as provided in section 1-79 of the general
- 13 statutes:

(3) "State agency" means any office, department, board, council, commission, institution or other agency in the executive, legislative or judicial branch of state government;

- (4) "Large state contract" means an agreement or a combination or series of agreements between a state agency or a quasi-public agency and a person, firm or corporation, having a total cost of more than five hundred thousand dollars in a calendar or fiscal year, for (A) a project for the construction, alteration or repair of any public building or public work, (B) services, including, but not limited to, consulting and professional services, (C) the procurement of supplies, materials or equipment, (D) a lease, or (E) a licensing arrangement. The term "large state contract" shall not include a contract between a state agency or a quasi-public agency and a political subdivision of the state;
- 27 (5) "Principals and key personnel" means officers, directors, 28 shareholders, members, partners and managerial employees; and
  - (6) "Participated substantially" has the same meaning as provided in regulations adopted by the State Ethics Commission pursuant to section 1-92 of the general statutes.
- Sec. 4. (NEW) (Effective from passage) (a) Between July 1, 2004, and June 30, 2006, no state agency or quasi-public agency shall execute a large state contract unless the state agency or quasi-public agency obtains:
- 36 (1) An affidavit from each person, firm or corporation submitting a 37 bid or proposal for such contract. Each such affidavit shall be 38 submitted with the bid or proposal and shall be signed by the official 39 of the person, firm or corporation that submits such bid or proposal. 40 Such affidavit shall attest to whether or not (A) such person, firm, 41 corporation, (B) any principals and key personnel of the person, firm 42 or corporation, who participated substantially in preparing the bid or 43 proposal, or (C) any agent of such person, firm, corporation or 44 principals and key personnel, who participated substantially in 45 preparing the bid or proposal, provided a gift during the two-year

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period preceding the submission of such bid or proposal, to (i) any public official or state employee of the state agency or quasi-public agency soliciting bids or proposals for the contract, or (ii) any public official or state employee of any other state agency having supervisory or appointing authority over such state agency or quasi-public agency, which public official or state employee participated substantially in the preparation of the bid solicitation or request for proposals for the contract. The affidavit shall also attest that no such principals and key personnel of the person, firm or corporation or agent of such person, firm, corporation or principals and key personnel knows of any action by the person, firm or corporation to circumvent the requirements of this subdivision by providing for any other principals and key personnel, official, employee or agent of the person, firm or corporation to provide a gift to any such public official or state employee. If any gift described in this subdivision was provided, the affidavit shall include the name of the recipient, a description of the gift and the value and approximate date of the gift; and

- (2) An affidavit from the person, firm or corporation awarded the contract, at the time the contract is executed, and signed by the official of the person, firm or corporation executing the contract. The affidavit shall attest to whether or not gifts described in subdivision (1) of this subsection were provided between the date of the affidavit under subdivision (1) of this subsection and the date of execution of the contract to public officials or state employees, who participated substantially in the negotiation or award of the contract. If any such gift was provided, the affidavit shall include the name of the recipient, a description of the gift and the value and approximate date of the gift.
- (b) Each affidavit required under subsection (a) of this section shall be sworn as true to the best knowledge and belief of the person signing the affidavit, subject to the penalties of false statement.
- (c) No municipal official or employee shall be required to submit an affidavit under subsection (a) of this section.

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(d) Notwithstanding the provisions of subsection (a) of this section, a person, firm or corporation seeking a large state contract between July 1, 2004, and June 30, 2006, which submits a gift affidavit in accordance with the policy adopted by the Attorney General on January 8, 2004, shall be deemed to comply with the requirements of subsection (a) of this section.

- Sec. 5. (NEW) (*Effective from passage*) (a) On and after July 1, 2006, no state agency or quasi-public agency shall execute a large state contract unless the state agency or quasi-public agency obtains the written certifications described in this section. Each such certification shall be sworn as true to the best knowledge and belief of the person signing the certification, subject to the penalties of false statement.
- (b) The official or employee of such state agency or quasi-public agency who is authorized to execute said contract shall certify that the selection of the most qualified person, firm or corporation was not the result of collusion, the giving of a gift or the promise of a gift, compensation, fraud or inappropriate influence from any person.
- (c) The official of the person, firm or corporation awarded the contract, who is authorized to execute the contract, shall certify:
- (1) That no gifts were made between the date that the state agency or quasi-public agency began planning the project, services, procurement, lease or licensing arrangement covered by the contract and the date of execution of the contract, by (A) such person, firm, corporation, (B) any principals and key personnel of the person, firm or corporation, who participated substantially in preparing the bid or proposal, or (C) any agent of such person, firm, corporation or principals and key personnel, who participated substantially in preparing the bid or proposal, to (i) any public official or state employee of the state agency or quasi-public agency soliciting bids or proposals for the contract, or (ii) any public official or state employee of any other state agency having supervisory or appointing authority over such state agency or quasi-public agency, which public official or

state employee participated substantially in the preparation of the bid solicitation or request for proposals for the contract;

- (2) That no such principals and key personnel of the person, firm or corporation, or agent of such person, firm or corporation or principals and key personnel, knows of any action by the person, firm or corporation to circumvent such prohibition on gifts by providing for any other principals and key personnel, official, employee or agent of the person, firm or corporation to provide a gift to any such public official or state employee; and
- 119 (3) That the person, firm or corporation made the bid or proposal without fraud or collusion with any person.
  - (d) Any person, firm or corporation that does not make the certifications required under subsection (c) of this section shall be deemed to have refused to accept the contract award, and the state agency or quasi-public agency shall award the contract to the next most qualified bidder or proposer.
  - (e) Each state agency and quasi-public agency shall include in the bid specifications or request for proposals for a large state contract (1) the date that the state agency or quasi-public agency began planning the project, services, procurement, lease or licensing arrangement to be covered by the contract, and (2) a notice of the certification requirements of subsections (c) and (d) of this section.
- Sec. 6. Subsection (m) of section 1-84 of the general statutes, as amended by section 146 of public act 03-6 of the June 30 special session, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (m) No public official or state employee shall knowingly accept, directly or indirectly, any gift, as defined in subsection (e) of section 1-79, from any person the official or employee knows or has reason to know: (1) Is doing business with or seeking to do business with the department or agency in which the official or employee is employed or

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141 (2) is engaged in activities which are directly regulated by such

- 142 department or agency. No person shall knowingly give, directly or
- 143 indirectly, any gift or gifts in violation of this provision. For the
- 144 purposes of this subsection, the exclusion to the term "gift" in
- subdivision (12) of subsection (e) of section 1-79 for a gift for the
- celebration of a major life event shall not apply.
- Sec. 7. Subsection (m) of section 1-84 of the general statutes, as
- amended by section 5 of public act 03-215, is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2004*):
- 150 (m) No public official or state employee shall knowingly accept,
- directly or indirectly, any gift, as defined in subsection (e) of section 1-
- 152 79, from any person the official or employee knows or has reason to
- know: (1) Is doing business with or seeking to do business with the
- department or agency in which the official or employee is employed;
- 155 (2) is engaged in activities which are directly regulated by such
- department or agency; or (3) is prequalified under section 4a-101. No
- 157 person shall knowingly give, directly or indirectly, any gift or gifts in
- violation of this provision. For the purposes of this subsection, the
- exclusion to the term "gift" in subdivision (12) of subsection (e) of
- section 1-79 for a gift for the celebration of a major life event shall not
- 161 <u>apply.</u>
- Sec. 8. (NEW) (Effective from passage) The State Ethics Commission
- 163 shall develop a plain language summary of state ethics laws
- 164 concerning (1) persons, firms and corporations submitting bids or
- proposals for state contracts, and (2) state contractors. The commission
- shall publish said summary on the commission's web site."